

Q. What's your message tomorrow going to be, sir?

The President. Well, we've already answered too many questions, I can tell now. [Laughter]

NOTE: The President spoke at 4:10 p.m. at the U.S. Ambassador's residence. A tape was not available for verification of the content of these remarks.

Statement on Congressional Action on Lobby Reform Legislation

November 29, 1995

I am delighted that Congress has passed lobby reform legislation. This bill will help change the way Washington does business. For too long, Washington's influence industry has operated out of the sunlight of public scrutiny. This new law will require professional lobbyists, for the first time, to fully disclose who they are working for and what legislation they are trying to pass or kill. Lobby reform will be good for American democracy and will help restore the trust of the people in their Government.

This is precisely the sort of change that the American people have demanded and that I championed during my campaign for the Presidency and as President. I am particularly pleased that a strong bipartisan coalition in both the House and Senate stood firm for reform. I want to especially thank Senator Carl Levin, who championed this legislation for many years, and the other Members for their leadership, including Senator Bill Cohen and Representatives Barney Frank, John Bryant, and Charles Canady.

Since I took office, I have challenged Congress to enact four significant political reform measures: legislation applying laws to Congress, a ban on gifts to lawmakers, lobby disclosure, and campaign finance reform. The Congress has now acted on the first three of these reform priorities. It is time to finish the job.

Message to the Congress Transmitting the EURATOM-United States Nuclear Energy Cooperation Agreement

November 29, 1995

To the Congress of the United States:

I am pleased to transmit to the Congress, pursuant to sections 123 b. and 123 d. of the Atomic Energy Act of 1954, as amended (42 U.S.C. 2153(b), (d)), the text of a proposed Agreement for Cooperation in the Peaceful Uses of Nuclear Energy Between the United States of America and the European Atomic Energy Community (EURATOM) with accompanying agreed minute, annexes, and other attachments. (The confidential list of EURATOM storage facilities covered by the Agreement is being transmitted directly to the Senate Foreign Relations Committee and the House International Relations Committee.) I am also pleased to transmit my written approval, authorization and determination concerning the agreement, and the memorandum of the Director of the United States Arms Control and Disarmament Agency with the Nuclear Proliferation Assessment Statement concerning the agreement. The joint memorandum submitted to me by the Secretary of State and the Secretary of Energy, which includes a summary of the provisions of the agreement and other attachments, including the views of the Nuclear Regulatory Commission, is also enclosed.

The proposed new agreement with EURATOM has been negotiated in accordance with the Atomic Energy Act of 1954, as amended by the Nuclear Non-Proliferation Act of 1978 (NNPA) and as otherwise amended. It replaces two existing agreements for peaceful nuclear cooperation with EURATOM, including the 1960 agreement that has served as our primary legal framework for cooperation in recent years and that will expire by its terms on December 31 of this year. The proposed new agreement will provide an updated, comprehensive framework for peaceful nuclear cooperation between the United States and EURATOM, will facilitate such cooperation, and will es-

establish strengthened nonproliferation conditions and controls including all those required by the NNPA. The new agreement provides for the transfer of nonnuclear material, nuclear material, and equipment for both nuclear research and nuclear power purposes. It does not provide for transfers under the agreement of any sensitive nuclear technology (SNT).

The proposed agreement has an initial term of 30 years, and will continue in force indefinitely thereafter in increments of 5 years each until terminated in accordance with its provisions. In the event of termination, key nonproliferation conditions and controls, including guarantees of safeguards, peaceful use and adequate physical protection, and the U.S. right to approve retransfers to third parties, will remain effective with respect to transferred nonnuclear material, nuclear material, and equipment, as well as nuclear material produced through their use. Procedures are also established for determining the survival of additional controls.

The member states of EURATOM and the European Union itself have impeccable nuclear nonproliferation credentials. All EURATOM member states are party to the Treaty on the Non-Proliferation of Nuclear Weapons (NPT). EURATOM and all its non-nuclear weapon state member states have an agreement with the International Atomic Energy Agency (IAEA) for the application of full-scope IAEA safeguards within the respective territories of the nonnuclear weapon states. The two EURATOM nuclear weapon states, France and the United Kingdom, like the United States, have voluntary safeguards agreements with the IAEA. In addition, EURATOM itself applies its own stringent safeguards at all peaceful facilities within the territories of all member states. The United States and EURATOM are of one mind in their unswerving commitment to achieving global nuclear nonproliferation goals. I call the attention of the Congress to the joint U.S.-EURATOM "Declaration on Non-Proliferation Policy" appended to the text of the agreement I am transmitting herewith.

The proposed new agreement provides for very stringent controls over certain fuel cycle activities, including enrichment, reprocessing, and alteration in form or content and

storage of plutonium and other sensitive nuclear materials. The United States and EURATOM have accepted these controls on a reciprocal basis, not as a sign of either Party's distrust of the other, and not for the purpose of interfering with each other's fuel cycle choices, which are for each Party to determine for itself, but rather as a reflection of their common conviction that the provisions in question represent an important norm for peaceful nuclear commerce.

In view of the strong commitment of EURATOM and its member states to the international nonproliferation regime, the comprehensive nonproliferation commitments they have made, the advanced technological character of the EURATOM civil nuclear program, the long history of extensive transatlantic cooperation in the peaceful uses of nuclear energy without any risk of proliferation, and the fact that all member states are close allies or close friends of the United States, the proposed new agreement provides to EURATOM (and on a reciprocal basis, to the United States) advance, long-term approval for specified enrichment, retransfers, reprocessing, alteration in form or content, and storage of specified nuclear material, and for retransfers of nonnuclear material and equipment. The approval for reprocessing and alteration in form or content may be suspended if either activity ceases to meet the criteria set out in U.S. law, including criteria relating to safeguards and physical protection.

In providing advance, long-term approval for certain nuclear fuel cycle activities, the proposed agreement has features similar to those in several other agreements for cooperation that the United States has entered into subsequent to enactment of the NNPA. These include bilateral U.S. agreements with Japan, Finland, Norway and Sweden. (The U.S. agreements with Finland and Sweden will be automatically terminated upon entry into force of the new U.S.-EURATOM agreement, as Finland and Sweden joined the European Union on January 1, 1995.) Among the documents I am transmitting herewith to the Congress is an analysis by the Secretary of Energy of the advance, long-term approvals contained in the proposed U.S. agreement with EURATOM. The analy-

sis concludes that the approvals meet all requirements of the Atomic Energy Act.

I believe that the proposed agreement for cooperation with EURATOM will make an important contribution to achieving our nonproliferation, trade and other significant foreign policy goals.

In particular, I am convinced that this agreement will strengthen the international nuclear nonproliferation regime, support of which is a fundamental objective of U.S. national security and foreign policy, by setting a high standard for rigorous nonproliferation conditions and controls.

It will substantially upgrade U.S. controls over nuclear items subject to the current U.S.-EURATOM agreement as well as over future cooperation.

I believe that the new agreement will also demonstrate the U.S. intention to be a reliable nuclear trading partner, and thus help ensure the continuation and, I hope, growth of U.S. civil nuclear exports to EURATOM member states.

I have considered the views and recommendations of the interested agencies in reviewing the proposed agreement and have determined that its performance will promote, and will not constitute an unreasonable risk to, the common defense and security. Accordingly, I have approved the agreement and authorized its execution and urge that the Congress give it favorable consideration.

Because this agreement meets all applicable requirements of the Atomic Energy Act of 1954, as amended, for agreements for peaceful nuclear cooperation, I am transmitting it to the Congress without exempting it from any requirement contained in section 123 a. of that Act. This transmission shall constitute a submittal for purposes of both sections 123 b. and 123 d. of the Atomic Energy Act. The Administration is prepared to begin immediately the consultations with the Senate Foreign Relations and House International Relations Committees as provided in section 123 b. Upon completion of the 30-day continuous session period provided for in section 123 b., the 60-day continuous ses-

sion period provided for in section 123 d. shall commence.

William J. Clinton

The White House,
November 29, 1995.

Remarks at a Dinner Hosted by Prime Minister Major in London

November 29, 1995

Prime Minister and Mrs. Major, ladies and gentlemen, let me begin by saying how very grateful Hillary and I are to be here personally and representing the people of the United States. This has been a fine opportunity for me to meet with the Prime Minister and representatives of Her Majesty's Government to talk about our common interests, our shared values, our future agenda. It's also been a great opportunity for me personally to come back to this wonderful city which I love so much and where I have such warm memories.

Prime Minister, I want to thank you especially for welcoming here at your table my stepfather, for a personal reason. My late mother would love to be here tonight, and I miss her tonight especially because I tried in vain for 25 years to convince her that not every meal in London was steak and kidney pie or fish and chips. *[Laughter]*

I want to say to all of you that I meant every word of the speech I gave in Parliament today. We have a relationship that is enduring and very special. If I might paraphrase one of my very favorite British citizens, 007, our relationship can never be stirred nor shaken. *[Laughter]* It will always be there; it will always be strong.

And now we have a special responsibility. We have all the unique opportunities that are apparent to us to make peace and to make progress. But it will not happen unless we work at it, and it will not happen if we try to work at it alone. It will only happen if we work at it together.

In Northern Ireland—I thank the Prime Minister for what he said—but the real thanks go to Prime Minister Major and to Prime Minister Bruton and his predecessor